City of Holyoke

Office of the City Auditor

City Hall Annex - Room 101 20 Korean Veterans Plaza Holyoke, Massachusetts 01040-5000

Phone: (413) 322-5585 Fax: (413) 322-5586 E-mail: auditor@holyoke.org

TO: Holyoke City Council

FROM: Tanya Wdowiak, City Audito

CC: Alex Morse, Mayor

SUBJECT: Free Cash

DATE: December 3, 2018

This will confirm that the State Department of Revenue has certified our 2018 Free Cash as follows:

\$ 484,355 Free Cash

\$ 865,593 Adjusted Free Cash

\$1, 349,948 Total Free Cash

The Adjusted Free Cash represents FY2018 revenue that was delayed by the late mailing of the tax bills and not collected until FY2019.

Against this total, we need to cover the following deficits:

\$ 351,737 FY2019 operating budget

\$ 418,474 FY2018 health insurance deficit

\$ 32,984 Sewer fund retained earnings deficit

\$ 323,590 Other fund deficits

\$1,126,785 Total Deficit

CITY OF HOLYOKE

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BECEINED



Christopher C. Harding Commissioner of Revenue

Sean R. Cronin Senior Deputy Commissioner

December 4, 2018

Alex B. Morse Mayor City of Holyoke Holyoke, Mass. 01040

Dear Mayor Morse:

The Bureau of Accounts is in receipt of your November 30, 2018 letter requesting a FY2019 free cash update for the City of Holyoke (the City). We agree to update free cash in the amount of \$865,593 provided that prior to the certification of the FY2019 Tax Rate Recap by the Bureau of Accounts:

- The City agrees to fund \$323,590 in deficits appearing on the 6/30/2018 balance sheet.
 These deficits are recurring from 6/30/2017, suggesting that they are structural in nature and should be funded in order to be eliminated. (See Attachment A).
- 2. The City agrees to fund a \$418,474 FY2018 health insurance appropriation deficit. This appears to be a recurring budget issue since in FY2017, the City had to fund a health insurance appropriation deficit of \$526,436 in the FY18 tax rate. We strongly encourage the City to perform a thorough analysis of health insurance costs, and budget a realistic appropriation for these estimated costs.
- 3. The City agrees to fund the FY2018 retained earnings deficit of \$32,984. This deficit indicates that the sewer enterprise fund revenue is not sufficient to cover the expenses for these services requiring a subsidy from the General Fund. We recommend that the City perform an extensive review of the enterprise fund including the current rate structure; consider a vote to subsidize the enterprise fund with another revenue source, or rescind the adoption of the enterprise fund.

Including the deficit amounts indicated above, during our FY2019 free cash certification review, we deducted a total of \$2.291 million to the free cash calculation. This is partly related to capital projects deficits as of 6/30/2018 that were not borrowed for by year end, deficits due to school grant reimbursements not realized by 9/30/2018, and a chapter 90 project reimbursement request that was not submitted to MassDOT by 9/30/2018. If the City performs tasks as recommended above, with elimination of these types of free cash adjustments, in the future the City will realize an increase in free cash.

We finally recommend that the City review its policies and procedures to effectively safeguard its assets and better assure its financial and operating objectives are met. The City needs to remedy existing City procedures that have led to this fiscal stress in the City since all of the items mentioned above could have been resolved by proper budgeting procedures and monitoring of the City's financial position especially at year end. Additionally, we recommend educating department heads on the ramifications of not following proper procedures and the impact on the City's financial position.

The Division of Local Services remains committed to working collaboratively with the city. If we may be of further assistance, please feel free to contact Matt Andre, Holyoke's BOA representative, at 413-452-3800 x23978 or you may contact me directly at 617-626-2391.

Sincerely,

Marie Jane Handy

Director of Accounts

Cc: Todd A. McGee, City Council Chairman Bellamy Schmidt, Acting City Auditor Deb Wagner, Supervisor, Springfield Regional Office Matt Andre, Springfield Bureau of Accounts

Attachment A Holyoke's deficits to be raised on the 2019 Tax Rate Recap \$ 2,872.00 689 Main St Cleanup \$ 21,750.00 Renewable Energy Planning \$ 25.00 Estate Planning Outreach 687.00 Indust, Devel, Revol, Loan 902.00 \$ Bulletproof Vest Program \$ 3,691.00 **Bulletproof Vest Fed Program** \$ 14,054.00 2017 Bulletproof Vest 223.00 \$ Brownfield Wool \$ 7,905.00 Health/Well Trust \$ 138.00 2014 CERT Sup. 3,395.00 Marcotte Equipt. \$ 49.00 Ped/Bike Safety Enf. 80.00 MA Mutual Aux Radio 33.00 Gateway City 4,391.00 \$ Academic Support 205,000.00 Geriatric Land Purchase \$ 58,395.00 Platform Expansion 323,590.00 Subtotal 32,984.00 Sewer Enterprise Deficit \$ 418,474.00 Appropriation Deficits

TOTAL TO BE RAISED

\$ 775,048.00